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## Analysis of Classification-based Policy Iteration Algorithms

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#### Abstract

We introduce a variant of the classification-based approach to policy iteration which uses a cost-sensitive loss function weighting each classification mistake by its actual regret, that is, the difference between the action-value of the greedy action and of the action chosen by the classifier. For this algorithm, we provide a full finite-sample analysis. Our results state a performance bound in terms of the number of policy improvement steps, the number of rollouts used in each iteration, the capacity of the considered policy space (classifier), and a capacity measure which indicates how well the policy space can approximate policies that are greedy with respect to any of its members. The analysis reveals a tradeoff between the estimation and approximation errors in this classification-based policy iteration setting. Furthermore it confirms the intuition that classification-based policy iteration algorithms could be favorably compared to value-based approaches when the policies can be approximated more easily than their corresponding value functions. We also study the consistency of the algorithm when there exists a sequence of policy spaces with increasing capacity.

**Keywords:** reinforcement learning, policy iteration, classification-based approach to policy iteration, finite-sample analysis.

#### 1. Introduction

Policy iteration (Howard, 1960) is a method of computing an optimal policy for any given Markov decision process (MDP). It is an iterative procedure that discovers a deterministic optimal policy by generating a sequence of monotonically improving policies. Each iteration k of this algorithm consists of two phases: policy evaluation in which the action-value function  $Q^{\pi_k}$  of the current policy  $\pi_k$  is computed (i.e., the expected sum of discounted rewards collected by acting according to policy  $\pi_k$ ), and policy improvement in which the new (improved) policy  $\pi_{k+1}$  is generated as the greedy policy w.r.t.  $Q^{\pi_k}$ , that si,  $\pi_{k+1}(x) = \arg\max_{a \in \mathcal{A}} Q^{\pi_k}(x, a)$ . Unfortunately, in MDPs with large (or continuous) state and action spaces, the policy evaluation problem cannot be solved exactly and approximation techniques are required. In approximate policy iteration (API), a function approximation scheme is usually employed in the policy evaluation phase. The most common approach is to find a good approximation of the value function of  $\pi_k$  in a real-valued function space (see e.g., Bradtke and Barto 1996; Lagoudakis and Parr 2003a). The main drawbacks of this approach are: 1) the action-value function,  $Q^{\pi_k}$ , is not known in advance

and its high-quality samples are often very expensive to obtain, if this option is possible at all, 2) it is often difficult to find a function space rich enough to represent the action-value function accurately, and thus, careful hand-tuning is needed to achieve satisfactory results, 3) for the success of policy iteration, it is not necessary to estimate  $Q^{\pi_k}$  accurately at every state-action pair, what is important is to have an approximation of the action-value function whose greedy policy improves over the previous policy, and 4) this method may not be the right choice in domains where good policies are easier to represent and learn than the corresponding value functions.

To address the above issues, mainly 3 and 4,<sup>1</sup> variants of API have been proposed that replace the usual value function learning step (approximating the action-value function over the entire state-action space) with a learning step in a policy space (Lagoudakis and Parr, 2003b; Fern et al., 2004). The main idea is to cast the policy improvement step as a classification problem. The training set is generated using rollout estimates of  $Q^{\pi}$  over a finite number of states  $\mathcal{D} = \{x_i\}_{i=1}^{N}$ , called the rollout set, and for any action  $a \in \mathcal{A}$ .<sup>2</sup> For each  $x \in \mathcal{D}$ , if the estimated value  $\widehat{Q}^{\pi}(x, a^+)$  for action  $a^+$  is greater than the estimated value of all other actions with high confidence, the state-action pair  $(x, a^+)$  is added to the training set with a positive label. In this case, (x, a) for the rest of the actions are labeled negative and added to the training set. The policy improvement step thus reduces to solving a classification problem to find a policy in a given hypothesis space that best predicts the greedy action at every state. Although whether selecting a suitable policy space is any easier than a value function space is highly debatable, we can argue that the classification-based API methods can be advantageous in problems where good policies are easier to represent and learn than their value functions.

The classification-based API algorithms can be viewed as a type of reduction from reinforcement learning (RL) to classification, that is, solving a MDP by generating and solving a series of classification problems. There have been other proposals for reducing RL to classification. Langford and Zadrozny (2005) provided a formal reduction from RL to classification, showing that  $\epsilon$ -accurate classification implies near optimal RL. This approach uses an optimistic variant of sparse sampling to generate h classification problems, one for each horizon time step. The main limitation of this work is that it does not provide a practical method for generating training examples for these classification problems. Bagnell et al. (2003) introduced an algorithm, called policy search by dynamic programming (PSDP) for learning non-stationary policies in RL. For a specified horizon h, their approach learns a sequence of h policies. At each iteration, all policies are fixed except for one, which is optimized by forming a classification problem via policy rollout. Perhaps the closest approach to the classification-based API methods proposed and analyzed in this paper is the group of algorithms that are introduced and analyzed in (Kakade and Langford, 2002) and (Kakade, 2003) under the name conservative policy iteration (CPI).<sup>3</sup> The main algorithmic difference between CPI and the classification-based API methods studied in

<sup>1.</sup> The first drawback is shared by all reinforcement learning algorithms and the second one is common to all practical applications of machine learning methods.

<sup>2.</sup> It is worth stressing that  $Q^{\pi}$  is estimated just on states in  $\mathcal{D}$  and not over the entire state-action space.

<sup>3.</sup> While in (Kakade and Langford, 2002) the algorithm is presented as a rollout value function based approach, in the more detailed description and analysis of CPI found in (Kakade, 2003), the algorithm is presented as a classification-based API method.

this paper is that while the output of the classifier is directly assigned to the next policy in our algorithms, CPI algorithms perform a more conservative policy update in which the new policy  $\pi_{k+1}$  is a mixture distribution of the current policy  $\pi_k$  and the output of the classifier (policies might be stochastic). This conservative update gives CPI two desirable properties: 1) it guarantees to improve the policy at each iteration, that is, the value function of  $\pi_{k+1}$  is larger than the value function of  $\pi_k$ , and 2) it has a stopping condition based on the quality of the generated policy (it stops whenever it cannot guarantee that the new policy has a better performance than the previous one). These properties can potentially make CPI a very appealing API algorithm, mainly because other API methods have no guarantee to generate monotonically improving policies and they only converge to a region (i.e., they may repeatedly oscillate among different policies). This includes both value function based API algorithms such as LSPI (Lagoudakis and Parr, 2003a) and classification-based API methods. However, Ghayamzadeh and Lazaric (2012) showed that CPI's desirable properties do not come for free. The analysis of Ghavamzadeh and Lazaric (2012) reveals that in order to achieve the same level of accuracy, CPI requires more iterations, and thus, more samples than the classification-based API algorithms proposed in this paper. This indicates that although CPI's conservative update allows it to have a monotonically improving behavior, it slows down the algorithm and increases its sample complexity. On the other hand, CPI retains the advantage of a concentrability coefficient (or density ratios), which can be much smaller for CPI whenever prior knowledge about the stationary distribution of the optimal policy is used to properly tune the sampling distribution.<sup>4</sup> Nonetheless, Ghavamzadeh and Lazaric (2012) further show that CPI may converge to suboptimal policies whose performance is not better than those returned by the algorithms studied in this paper. Given the advantages and disadvantages, the classificationbased API algorithm proposed in this paper and CPI remain two valid alternatives to implement the general approximate policy iteration scheme.

Although the classification-based API algorithms have been successfully applied to benchmark problems (Lagoudakis and Parr, 2003b; Fern et al., 2004) and have been modified to become more computationally efficient (Dimitrakakis and Lagoudakis, 2008b), a full theoretical understanding of them is still lacking. Fern et al. (2006) and Dimitrakakis and Lagoudakis (2008a) provide a preliminary theoretical analysis of their algorithm. In particular, they both bound the difference in performance at each iteration between the learned policy and the true greedy policy. Their analysis is limited to one step policy update (they do not show how the error in the policy update is propagated through the iterations of the API algorithm) and either to finite class of policies (in Fern et al., 2006) or to a specific architecture (a uniform grid in Dimitrakakis and Lagoudakis, 2008a). Moreover, the bound reported in (Fern et al., 2006) depends inversely on the minimum Q-value gap between a greedy and a sub-greedy action over the state space. In some classes of MDPs this gap can be arbitrarily small so that the learned policy can be arbitrarily worse than the greedy policy. In order to deal with this problem Dimitrakakis and Lagoudakis (2008a) assume the action-value functions to be smooth and the probability of states with a small Q-value gap to be small.

<sup>4.</sup> In Section 4.2 we show that the same concentrability coefficient describes the performance loss of DPI whenever it converges to a fixed point.

In this paper, we derive a full finite-sample analysis of a classification-based API algorithm, called *direct policy iteration* (DPI). It is based on a cost-sensitive loss function weighting each classification error by its actual regret, that is, the difference between the action-value of the greedy action and of the action chosen by DPI. A partial analysis of DPI is developed in (Lazaric et al., 2010) where it is shown that using this loss, we are able to derive a performance bound with no dependency on the minimum Q-value gap and no assumption on the probability of states with small Q-value gap. In this paper we provide a more thorough analysis which further extends those in (Fern et al., 2006) and (Dimitrakakis and Lagoudakis, 2008a) by considering arbitrary policy spaces, and by showing how the error at each step is propagated through the iterations of the API algorithm. We also analyze the consistency of DPI when there exists a sequence of policy spaces with increasing capacity. We first use a counterexample and show that DPI is not consistent in general, and then prove its consistency for the class of Lipschitz MDPs. We conclude the paper with a discussion on different theoretical and practical aspects of DPI. Since its introduction by Lagoudakis and Parr (2003b) and Fern et al. (2004) and its extension by Lazaric et al. (2010), the idea of classification-based API has been integrated in a variety of different dynamic programming algorithms (see e.g., Gabillon et al. 2011; Scherrer et al. 2012; Farahmand et al. 2013) and it has been shown to be empirically competitive in a series of testbeds and challenging applications (see e.g., Farahmand et al. 2013; Gabillon et al. 2013).

The rest of the paper is organized as follows. In Section 2, we define the basic concepts and set up the notation used in the paper. Section 3 introduces the general classification-based approach to policy iteration and details the DPI algorithm. In Section 4, we provide a finite-sample analysis for the DPI algorithm. The approximation error and the consistency of the algorithm are discussed in Section 5. While all the main results are derived in case of two actions, that is,  $|\mathcal{A}| = 2$ , in Section 6 we show how they can be extended to the general case of multiple actions. In Section 7, we conclude the paper and discuss the obtained results.

#### 2. Preliminaries

In this section, we set the notation used throughout the paper. A discounted Markov decision process (MDP)  $\mathcal{M}$  is a tuple  $\langle \mathcal{X}, \mathcal{A}, r, p, \gamma \rangle$ , where the state space  $\mathcal{X}$  is a bounded closed subset of a Euclidean space  $\mathbb{R}^d$ , the set of actions  $\mathcal{A}$  is finite  $(|\mathcal{A}| < \infty)$ , the reward function  $r: \mathcal{X} \times \mathcal{A} \to \mathbb{R}$  is uniformly bounded by  $R_{\text{max}}$ , the transition model  $p(\cdot|x,a)$  is a distribution over  $\mathcal{X}$ , and  $\gamma \in (0,1)$  is a discount factor. Let  $\mathcal{B}^V(\mathcal{X}; V_{\text{max}})$  and  $\mathcal{B}^Q(\mathcal{X} \times \mathcal{A}; Q_{\text{max}})$  be the space of Borel-measurable value and action-value functions bounded by  $V_{\text{max}}$  and  $V_{\text{max}} = V_{\text{max}} = \frac{R_{\text{max}}}{1-\gamma}$ , respectively. We also use  $\mathcal{B}^\pi(\mathcal{X})$  to denote the space of deterministic policies  $\pi: \mathcal{X} \to \mathcal{A}$ . The value function of a policy  $\pi$ ,  $V^\pi$ , is the unique fixed-point of the Bellman operator  $\mathcal{T}^\pi: \mathcal{B}^V(\mathcal{X}; V_{\text{max}}) \to \mathcal{B}^V(\mathcal{X}; V_{\text{max}})$  defined by

$$(\mathcal{T}^{\pi}V)(x) = r(x,\pi(x)) + \gamma \int_{\mathcal{X}} p(dy|x,\pi(x))V(y).$$

The action-value function  $Q^{\pi}$  is defined as

$$Q^{\pi}(x,a) = r(x,a) + \gamma \int_{\mathcal{X}} p(dy|x,a) V^{\pi}(y).$$

Similarly, the optimal value function,  $V^*$ , is the unique fixed-point of the optimal Bellman operator  $\mathcal{T}: \mathcal{B}^V(\mathcal{X}; V_{\text{max}}) \to \mathcal{B}^V(\mathcal{X}; V_{\text{max}})$  defined as

$$(\mathcal{T}V)(x) = \max_{a \in \mathcal{A}} \left[ r(x, a) + \gamma \int_{\mathcal{X}} p(dy|x, a)V(y) \right],$$

and the optimal action-value function  $Q^*$  is defined by

$$Q^*(x,a) = r(x,a) + \gamma \int_{\mathcal{X}} p(dy|x,a)V^*(y).$$

We say that a deterministic policy  $\pi \in \mathcal{B}^{\pi}(\mathcal{X})$  is greedy w.r.t. an action-value function Q, if  $\pi(x) \in \arg\max_{a \in \mathcal{A}} Q(x, a), \forall x \in \mathcal{X}$ . Greedy policies are important because any greedy policy w.r.t.  $Q^*$  is optimal. We define the greedy policy operator  $\mathcal{G}: \mathcal{B}^{\pi}(\mathcal{X}) \to \mathcal{B}^{\pi}(\mathcal{X})$  as<sup>5</sup>

$$(\mathcal{G}\pi)(x) = \arg\max_{a \in A} Q^{\pi}(x, a). \tag{1}$$

In the analysis of this paper,  $\mathcal{G}$  plays a role similar to the one played by the optimal Bellman operator,  $\mathcal{T}$ , in the analysis of the fitted value iteration algorithm (Munos and Szepesvári 2008, Section 5).

## 3. The DPI Algorithm

In this section, we outline the direct policy iteration (DPI) algorithm. DPI shares the same structure as the algorithms in (Lagoudakis and Parr, 2003b) and (Fern et al., 2004). Although it can benefit from improvements in  $\bf 1$ ) selecting states for the rollout set  $\mathcal{D}$ ,  $\bf 2$ ) the criteria used to add a sample to the training set, and  $\bf 3$ ) the rollout strategy, as discussed in (Lagoudakis and Parr, 2003b) and (Dimitrakakis and Lagoudakis, 2008b), here we consider its basic form in order to ease the analysis.

DPI receives as input a policy space  $\Pi$  and starting from an arbitrary policy  $\pi_0 \in \Pi$ , at each iteration k, it computes a new policy  $\pi_{k+1}$  from  $\pi_k$ , as the best approximation of  $\mathcal{G}\pi_k$ , by solving a cost-sensitive classification problem. More formally, DPI is based on the following loss function:

**Definition 1** The loss function at iteration k for a policy  $\pi$  is denoted by  $\ell_{\pi_k}(\cdot;\pi)$  and is defined as

$$\ell_{\pi_k}(x;\pi) = \max_{a \in A} Q^{\pi_k}(x,a) - Q^{\pi_k}(x,\pi(x)), \quad \forall x \in \mathcal{X}.$$

Given a distribution  $\rho$  over  $\mathcal{X}$ , we define the expected error as the expectation of the loss function  $\ell_{\pi_k}(\cdot;\pi)$  according to  $\rho$ ,<sup>6</sup>

$$\mathcal{L}_{\pi_k}(\rho; \pi) = \int_{\mathcal{X}} \ell_{\pi_k}(x; \pi) \rho(dx) = \int_{\mathcal{X}} \left[ \max_{a \in \mathcal{A}} Q^{\pi_k}(x, a) - Q^{\pi_k}(x, \pi(x)) \right] \rho(dx). \tag{2}$$

<sup>5.</sup> In (1), ties among the actions maximizing  $Q^{\pi}(x,a)$  are broken in an arbitrary but consistent manner.

<sup>6.</sup> The expected error  $\mathcal{L}_{\pi_k}(\rho;\pi)$  can be seen as the  $L_{1,\rho}$ -norm of the loss function  $\ell_{\pi_k}(\cdot;\pi)$ .

```
Input: policy space \Pi \subseteq \mathcal{B}^{\pi}(\mathcal{X}), state distribution \rho, number of rollout states N, number of rollouts per state-action pair M, rollout horizon H
Initialize: Let \pi_0 \in \Pi be an arbitrary policy for k = 0, 1, 2, \ldots do

Construct the rollout set \mathcal{D}_k = \{x_i\}_{i=1}^N, x_i \stackrel{\text{iid}}{\sim} \rho
for all states x_i \in \mathcal{D}_k and actions a \in \mathcal{A} do

for j = 1 to M do

Perform a rollout according to policy \pi_k and return

R_j^{\pi_k}(x_i, a) = r(x_i, a) + \sum_{t=1}^{H-1} \gamma^t r(x^t, \pi_k(x^t)),
with x^t \sim p(\cdot | x^{t-1}, \pi_k(x^{t-1})) and x^1 \sim p(\cdot | x_i, a)
end for
\widehat{Q}^{\pi_k}(x_i, a) = \frac{1}{M} \sum_{j=1}^M R_j^{\pi_k}(x_i, a)
end for
\pi_{k+1} = \arg \min_{\pi \in \Pi} \widehat{\mathcal{L}}_{\pi_k}(\widehat{\rho}; \pi) (classifier) end for
```

Figure 1: The Direct Policy Iteration (DPI) algorithm.

While in (Lagoudakis and Parr, 2003b) the goal is to minimize the number of misclassifications using a 0/1 loss function, DPI learns a policy trying to minimize the error  $\mathcal{L}_{\pi_k}$ . Similar to other classification-based RL algorithms (Bagnell et al., 2003; Kakade, 2003; Fern et al., 2004; Langford and Zadrozny, 2005; Li et al., 2007), DPI does not focus on finding a uniformly accurate approximation of the actions taken by the greedy policy, but rather on finding actions leading to a similar performance. This is consistent with the final objective of policy iteration, which is to obtain a policy with similar performance to an optimal policy, and not necessarily one that takes actions similar to an optimal policy.<sup>7</sup>

As illustrated in Figure 1, for each state  $x_i \in \mathcal{D}_k$  and for each action  $a \in \mathcal{A}$ , an estimate of the action-value function of the current policy is computed through M independent rollouts. A H-horizon rollout of a policy  $\pi_k$  for a state-action pair  $(x_i, a)$  is

$$R^{\pi_k}(x_i, a) = r(x_i, a) + \sum_{t=1}^{H-1} \gamma^t r(x^t, \pi_k(x^t)),$$
(3)

where  $x^t \sim p(\cdot|x^{t-1}, \pi_k(x^{t-1}))$  and  $x^1 \sim p(\cdot|x_i, a)$ . The action-value function estimation is then obtained by averaging M independent rollouts  $\{R_j^{\pi_k}(x_i, a)\}_{1 \leq j \leq M}$  as

$$\widehat{Q}^{\pi_k}(x_i, a) = \frac{1}{M} \sum_{i=1}^M R_j^{\pi_k}(x_i, a).$$
(4)

Given the outcome of the rollouts, the empirical loss is defined as follows:

<sup>7.</sup> We refer the readers to (Li et al., 2007) for a simple example in which a good approximation (in terms of the number of mismatch in selecting actions) of the greedy policy has a very poor performance w.r.t. it.

**Definition 2** For any  $x \in \mathcal{D}_k$ , the empirical loss function at iteration k for a policy  $\pi$  is

$$\widehat{\ell}_{\pi_k}(x;\pi) = \max_{a \in \mathcal{A}} \widehat{Q}^{\pi_k}(x,a) - \widehat{Q}^{\pi_k}(x,\pi(x)),$$

where  $\widehat{Q}^{\pi_k}(x,a)$  is a H-horizon rollout estimation of the action-value of  $\pi_k$  in (x,a) as defined by Equations 3 and 4. Similar to Definition 1, the empirical error is defined as the average over states in  $\mathcal{D}_k$  of the empirical loss,<sup>8</sup>

$$\widehat{\mathcal{L}}_{\pi_k}(\widehat{\rho}; \pi) = \frac{1}{N} \sum_{i=1}^{N} \left[ \max_{a \in \mathcal{A}} \widehat{Q}^{\pi_k}(x_i, a) - \widehat{Q}^{\pi_k}(x_i, \pi(x_i)) \right],$$

where  $\hat{\rho}$  is the empirical distribution induced by the samples in  $\mathcal{D}_k$ .

Finally, DPI makes use of a classifier which returns a policy that minimizes the empirical error  $\widehat{\mathcal{L}}_{\pi_k}(\widehat{\rho};\pi)$  over the policy space  $\Pi$  (see Section 6.2 for further details on the implementation of such a classifier). Note that this gap-weighted loss function has been previously used in other algorithms such as PSDP (Bagnell et al., 2003) and CPI (Kakade, 2003). Furthermore, while here we use a loss perspective, the minimization of the empirical loss  $\widehat{\mathcal{L}}_{\pi_k}(\widehat{\rho};\pi)$  is equivalent to the maximization of the average Q-value and the theoretical development in the next sections would apply mostly unchanged.

## 4. Finite-sample Analysis of DPI

In this section, we first provide a finite-sample analysis of the error incurred at each iteration of DPI in Theorem 5, and then show how this error is propagated through the iterations of the algorithm in Theorem 7. In the analysis, we explicitly assume that the action space contains only two actions, that is,  $\mathcal{A} = \{a_1, a_2\}$  and  $|\mathcal{A}| = 2$ . We will discuss this assumption and other theoretical and practical aspects of DPI in Section 6.

#### 4.1 Error Bound at Each Iteration

Here we study the error incurred at each iteration k of the DPI algorithm. In particular, we compare the quality of the policy  $\pi_{k+1}$  obtained by minimizing the empirical loss  $\widehat{\mathcal{L}}_{\pi_k}(\widehat{\rho};\cdot)$  to the policy that better approximate the greedy policy  $\mathcal{G}\pi_k$  among the policies in  $\Pi$  (i.e., the policy minimizing the expected loss  $\mathcal{L}_{\pi_k}(\rho;\cdot)$ ). Comparing the definition of the expected and empirical errors, we notice that there are three sources of error in the algorithm of Figure 1. The first one depends on the use of a finite number of samples, i.e., N states in the rollout set, to approximate the expectation w.r.t. the distribution  $\rho$ . The second one is due to using rollouts with finite horizon H to approximate the action-value function  $Q^{\pi_k}$  of the current policy  $\pi_k$ . Finally, the third one depends on the use of M rollouts to approximate the action-value function of the current policy for any of the N states in the rollout set  $\mathcal{D}_k$  and any action in the action space  $\mathcal{A}$ . Before stating our main result, i.e., Theorem 5, we prove bounds for the first and third sources of errors in Lemmas 3 and 4, and have a discussion on the effect of finite horizon rollouts to approximate the action-value function.

<sup>8.</sup> Alternatively, the empirical error  $\widehat{\mathcal{L}}_{\pi_k}(\widehat{\rho};\pi)$  can be seen as the  $L_{1,\widehat{\rho}}$ -norm of the empirical loss  $\widehat{\ell}_{\pi_k}(\cdot;\pi)$ .

The proofs of the lemmas rely on tools from concentration inequalities of empirical processes and statistical learning theory (notably VC-bounds), and they are reported in Appendix A. Lemma 3 shows that the difference between the approximation obtained by averaging over the samples in the rollout set and the true expectation can be controlled and reduces to zero as the number of states in the rollout set N grows.

**Lemma 3** Let  $\Pi$  be a policy space with finite VC-dimension  $h = VC(\Pi) < \infty$  and N > 0 be the number of states in the rollout set  $\mathcal{D}_k$ , drawn i.i.d. from the state distribution  $\rho$  at iteration k, then

$$\mathbb{P}_{\mathcal{D}_k} \left[ \sup_{\pi \in \Pi} \left| \mathcal{L}_{\pi_k}(\widehat{\rho}; \pi) - \mathcal{L}_{\pi_k}(\rho; \pi) \right| > \epsilon \right] \le \delta ,$$

where  $\mathbb{P}_{\mathcal{D}_k}[\cdot]$  is the probability w.r.t. the random rollout set  $\mathcal{D}_k$  conditioned on all the previous iterations<sup>9</sup> and  $\epsilon = 16Q_{\max}\sqrt{\frac{2}{N}\left(h\log\frac{eN}{h} + \log\frac{8}{\delta}\right)}$ .

**Proof** See Appendix A.

The second source of error in the algorithm of Figure 1 is due to the use of finite horizon rollout estimates of the action-value function on the states in the rollout set. We define the true action-value for a state-action pair (x, a) with a finite horizon H as

$$Q_H^{\pi_k}(x, a) = \mathbb{E}\left[r(x, a) + \sum_{t=1}^{H-1} \gamma^t r(x^t, \pi_k(x^t))\right].$$

It is easy to see that the *H*-horizon rollout estimates are stochastic estimations of  $Q_H^{\pi_k}(x, a)$  which in turn satisfy

$$|Q^{\pi_k}(x,a) - Q_H^{\pi_k}(x,a)| = \left| \mathbb{E}\left[ \sum_{t=H}^{\infty} \gamma^t r(x^t, \pi_k(x^t)) \right] \right| \le \gamma^H Q_{\text{max}}.$$
 (5)

In the proof of the main theorem we also need to bound the difference between the action values (of the N states in the rollout set  $\mathcal{D}_k$  and all the actions in the action space  $\mathcal{A}$ ) estimated with M rollouts and their true values. We thus report the following lemma to bound this source of error.

**Lemma 4** Let  $\Pi$  be a policy space with finite VC-dimension  $h = VC(\Pi) < \infty$  and  $x_1, \ldots, x_N$  be an arbitrary sequence of states. In each state we simulate M independent truncated rollouts, then

$$\mathbb{P}_{\mathcal{D}_k} \left[ \sup_{\pi \in \Pi} \left| \frac{1}{N} \sum_{i=1}^N \frac{1}{M} \sum_{j=1}^M R_j^{\pi_k}(x_i, \pi(x_i)) - \frac{1}{N} \sum_{i=1}^N Q_H^{\pi_k}(x_i, \pi(x_i)) \right| > \epsilon \right] \le \delta ,$$

with 
$$\epsilon = 8(1 - \gamma^H)Q_{\max}\sqrt{\frac{2}{MN}\left(h\log\frac{eMN}{h} + \log\frac{8}{\delta}\right)}$$
.

<sup>9.</sup> More precisely, the conditioning is w.r.t. all the rollout sets  $\mathcal{D}_0, \mathcal{D}_1, \dots, \mathcal{D}_{k-1}$ , which define all the policies returned at iterations 0 to k-1, including  $\pi_k$ .

#### **Proof** See Appendix A.

We are now ready to prove the main result of this section. We show a high probability bound on  $\mathcal{L}_{\pi_k}(\rho; \pi_{k+1})$ , the expected error at any iteration k of the DPI algorithm.

**Theorem 5** Let  $\Pi$  be a policy space with finite VC-dimension  $h = VC(\Pi) < \infty$  and  $\rho$  be a distribution over the state space  $\mathcal{X}$ . Let N be the number of states in  $\mathcal{D}_k$  drawn i.i.d. from  $\rho$  at each iteration, H be the horizon of the rollouts, and M be the number of rollouts per state-action pair used in the estimation of the action-value functions. Let  $\pi_{k+1} = \arg\min_{\pi \in \Pi} \widehat{\mathcal{L}}_{\pi_k}(\widehat{\rho}; \pi)$  be the policy computed at the k-th iteration of DPI. Then, for any  $\delta > 0$ , we have

$$\mathcal{L}_{\pi_k}(\rho; \pi_{k+1}) \le \inf_{\pi \in \Pi} \mathcal{L}_{\pi_k}(\rho; \pi) + 2(\epsilon_1 + \epsilon_2 + \gamma^H Q_{\max}), \tag{6}$$

with probability  $1 - \delta$ , where

$$\epsilon_1 = 16Q_{\max}\sqrt{\frac{2}{N}\left(h\log\frac{eN}{h} + \log\frac{32}{\delta}\right)}, \quad \epsilon_2 = 8(1-\gamma^H)Q_{\max}\sqrt{\frac{2}{MN}\left(h\log\frac{eMN}{h} + \log\frac{32}{\delta}\right)}.$$

Remark (dependency on M and N). The bound in Equation 6 can be decomposed into an approximation error  $(\inf_{\pi \in \Pi} \mathcal{L}_{\pi_k}(\rho; \pi))$  and an estimation error consisting of three terms  $\epsilon_1$ ,  $\epsilon_2$ , and  $\gamma^H Q_{\text{max}}$ . This is similar to generalization bounds in classification, where the approximation error is the distance between the target function (here the greedy policy w.r.t.  $\pi_k$ ) and the function space  $\Pi$ . The first estimation term,  $\epsilon_1$ , grows with the capacity of  $\Pi$ , measured by its VC-dimension h, and decreases with the number of sampled states N. Thus in order to avoid overfitting, we should have  $N \gg h$ . The second estimation term,  $\epsilon_2$ , comes from the error in the estimation of the action-values due to the finite number of rollouts M. It is important to note the nice rate of  $1/\sqrt{MN}$  instead of  $1/\sqrt{M}$ . This is due to the fact that we do not need a uniformly good estimation of the action-value function at all sampled states, but only an averaged estimation of those values at the sampled points. An important consequence of this is that the algorithm works perfectly well if we consider only M=1 rollout per state-action. Therefore, given a fixed budget (number of rollouts per iteration) and a fixed rollout horizon H, the best allocation of M and N would be to choose M=1 and sample as many states as possible, thus, reducing the risk of overfitting. The third estimation term,  $\gamma^H Q_{\text{max}}$ , is due to the fact that we consider a finite horizon Hfor the rollouts. This term decreases exponentially fast as the rollout horizon H grows.

Remark (choice of the parameters). In Remark 1, we considered the tradeoff between the number of states, N, and the number of rollouts at each state-action pair, M, when a finite budget (number of rollouts per iteration) is given. It is also interesting to analyze the tradeoff with the rollout horizon, H, when the number of interactions with the generative model is fixed to a maximum value  $S = N \times M \times H$ . The term  $\gamma^H$  decreases exponentially with a rate depending on  $\gamma$ , thus, it easy to see that by setting M = 1, a rough optimization of the bound in Theorem 5 leads to  $H = O(\frac{\log S}{\log 1/\gamma})$  and N = O(S/H). Similar to the tradeoff between M and N, this suggests that most of the resources should be allocated so as to have

a large number of states, while the rollouts may have a fairly short horizon. Nonetheless, it is clear from the value of H that the discount factor is critical, and when it approaches 1 the horizon increases correspondingly.

Remark (comparison with other classification-based methods). The performance of classification-based methods have been analyzed before by Fern et al. (2006) and Dimitrakakis and Lagoudakis (2008a). As discussed in the Introduction, the bound reported in Theorem 5 for DPI improves existing results over multiple dimensions. Using a regret-based loss function allows DPI to remove the inverse dependency on the smallest gap appearing in the analysis by Fern et al. (2006). Furthermore, this also allows us to drop the Lipschitz and the separability assumptions employed by Dimitrakakis and Lagoudakis (2008a) and extend the result to any sampling strategy  $\rho$ . In this sense, Theorem 5 provides a stronger and more general guarantee on the performance of DPI, where the only constraint is relative to using a policy space with finite VC-dimension, conditioned enjoyed by many standard classifiers (e.g., linear separators, neural networks).

**Proof** [Theorem 5] Let  $a^+(x) = \arg\max_{a \in \mathcal{A}} Q^{\pi_k}(x, a)$  be the greedy action in state x.<sup>10</sup> We prove the following series of inequalities:

$$\mathcal{L}_{\pi_{k}}(\rho; \pi_{k+1}) \overset{\text{(a)}}{\leq} \mathcal{L}_{\pi_{k}}(\widehat{\rho}; \pi_{k+1}) + \epsilon_{1} \qquad \text{w.p. } 1 - \delta'$$

$$= \frac{1}{N} \sum_{i=1}^{N} \left[ Q^{\pi_{k}}(x_{i}, a^{+}) - Q^{\pi_{k}}(x_{i}, \pi_{k+1}(x_{i})) \right] + \epsilon_{1}$$

$$\overset{\text{(b)}}{\leq} \frac{1}{N} \sum_{i=1}^{N} \left[ Q^{\pi_{k}}(x_{i}, a^{+}) - Q^{\pi_{k}}_{H}(x_{i}, \pi_{k+1}(x_{i})) \right] + \epsilon_{1} + \gamma^{H} Q_{\max} \qquad \text{w.p. } 1 - \delta'$$

$$\overset{\text{(c)}}{\leq} \frac{1}{N} \sum_{i=1}^{N} \left[ Q^{\pi_{k}}(x_{i}, a^{+}) - \widehat{Q}^{\pi_{k}}(x_{i}, \pi_{k+1}(x_{i})) \right] + \epsilon_{1} + \epsilon_{2} + \gamma^{H} Q_{\max} \qquad \text{w.p. } 1 - 2\delta'$$

$$\overset{\text{(d)}}{\leq} \frac{1}{N} \sum_{i=1}^{N} \left[ Q^{\pi_{k}}(x_{i}, a^{+}) - \widehat{Q}^{\pi_{k}}(x_{i}, \pi^{+}(x_{i})) \right] + \epsilon_{1} + \epsilon_{2} + \gamma^{H} Q_{\max}$$

$$\overset{\text{(e)}}{\leq} \frac{1}{N} \sum_{i=1}^{N} \left[ Q^{\pi_{k}}(x_{i}, a^{+}) - Q^{\pi_{k}}_{H}(x_{i}, \pi^{+}(x_{i})) \right] + \epsilon_{1} + 2\epsilon_{2} + \gamma^{H} Q_{\max} \qquad \text{w.p. } 1 - 3\delta'$$

$$\overset{\text{(f)}}{\leq} \frac{1}{N} \sum_{i=1}^{N} \left[ Q^{\pi_{k}}(x_{i}, a^{+}) - Q^{\pi_{k}}_{H}(x_{i}, \pi^{+}(x_{i})) \right] + \epsilon_{1} + 2(\epsilon_{2} + \gamma^{H} Q_{\max}) \qquad \text{w.p. } 1 - 3\delta'$$

$$= \mathcal{L}_{\pi_{k}}(\widehat{\rho}; \pi^{+}) + \epsilon_{1} + 2(\epsilon_{2} + \gamma^{H} Q_{\max})$$

$$\overset{\text{(g)}}{\leq} \mathcal{L}_{\pi_{k}}(\rho; \pi^{+}) + 2(\epsilon_{1} + \epsilon_{2} + \gamma^{H} Q_{\max})$$

$$= \inf_{\pi \in \Pi} \mathcal{L}_{\pi_{k}}(\rho; \pi') + 2(\epsilon_{1} + \epsilon_{2} + \gamma^{H} Q_{\max}).$$

The statement of the theorem is obtained by setting  $\delta' = \delta/4$ .

<sup>10.</sup> To simplify the notation, we remove the dependency of  $a^+$  on states and use  $a^+$  instead of  $a^+(x)$  in the following.

- (a) It is an immediate application of Lemma 3, bounding the difference between  $\mathcal{L}_{\pi_k}(\rho; \pi)$  and  $\mathcal{L}_{\pi_k}(\widehat{\rho}; \pi)$  for any policy  $\pi \in \Pi$ .
- (b) We use the inequality in Equation 5.
- (c) Here we introduce the estimated action-value function  $\widehat{Q}^{\pi_k}$  by bounding

$$\sup_{\pi \in \Pi} \left[ \frac{1}{N} \sum_{i=1}^{N} \widehat{Q}^{\pi_k} (x_i, \pi(x_i)) - \frac{1}{N} \sum_{i=1}^{N} Q_H^{\pi_k} (x_i, \pi(x_i)) \right],$$

i.e., the maximum over all the policies in the policy space<sup>11</sup> of the difference between the true action-value function with horizon H and its rollout estimates averaged over the states in the rollout set  $\mathcal{D}_k = \{x_i\}_{i=1}^N$ . We bound this term using the result of Lemma 4.

(d) From the definition of  $\pi_{k+1}$  in the DPI algorithm (see Figure 1), we have

$$\pi_{k+1} = \operatorname*{arg\,min}_{\pi \in \Pi} \widehat{\mathcal{L}}_{\pi_k}(\widehat{\rho}; \pi) = \operatorname*{arg\,max}_{\pi \in \Pi} \frac{1}{N} \sum_{i=1}^N \widehat{Q}^{\pi_k}(x_i, \pi(x_i)),$$

thus,  $-\frac{1}{N}\sum_{i=1}^{N} \hat{Q}^{\pi_k}(x_i, \pi_{k+1}(x_i))$  can be maximized by replacing  $\pi_{k+1}$  with any other policy, particularly with

$$\pi^{+} = \operatorname*{arg\,inf}_{\pi' \in \Pi} \int_{\mathcal{X}} \Big( \max_{a \in \mathcal{A}} Q^{\pi_{k}}(x, a) - Q^{\pi_{k}}(x, \pi'(x)) \Big) \rho(dx).$$

(e)-(f)-(g) The final result follows by the same arguments in steps (a), (b), and (c) but in reversed order.

#### 4.2 Error Propagation

In this section, we first show how the expected error is propagated through the iterations of DPI. We then analyze the error between the value function of the policy obtained by DPI after K iterations and the optimal value function. Unlike the per-iteration analysis, in the propagation we consider the general case where the error is evaluated according to a testing distribution  $\mu$  which may differ from the sampling distribution  $\rho$  used to construct the rollout sets  $\mathcal{D}_k$  over iterations.

Before stating the main result, we define the *inherent greedy error* of a policy space  $\Pi$ .

**Definition 6** We define the inherent greedy error of a policy space  $\Pi \subseteq \mathcal{B}^{\pi}(\mathcal{X})$  as

$$d(\Pi, \mathcal{G}\Pi) = \sup_{\pi \in \Pi} \inf_{\pi' \in \Pi} \mathcal{L}_{\pi}(\rho; \pi').$$

The inherent greedy error is the worst expected error that a error-minimizing policy  $\pi' \in \Pi$  can incur in approximating the greedy policy  $\mathcal{G}\pi$ , for any policy  $\pi \in \Pi$ . This measures how well  $\Pi$  is able to approximate policies that are greedy w.r.t. any policy in  $\Pi$ .

<sup>11.</sup> The supremum over all the policies in the policy space  $\Pi$  is due to the fact that  $\pi_{k+1}$  is a random object, whose randomness comes from all the randomly generated samples at the k-th iteration (i.e., the states in the rollout set and all the generated rollouts).

In order to simplify the notation, we introduce  $P^{\pi}$  as the transition kernel for policy  $\pi$ , i.e.,  $P^{\pi}(dy|x) = p(dy|x, \pi(x))$ . We define the right-linear operator,  $P^{\pi}$ , which maps any  $V \in \mathcal{B}^{V}(\mathcal{X}; V_{\text{max}})$  to  $(P^{\pi}V)(x) = \int V(y)P^{\pi}(dy|x)$ , i.e., the expected value of V w.r.t. the next states achieved by following policy  $\pi$  in state x.

From the definitions of  $\ell_{\pi_k}$ ,  $\mathcal{T}^{\pi}$ , and  $\mathcal{T}$ , we have  $\ell_{\pi_k}(\pi_{k+1}) = \mathcal{T}V^{\pi_k} - \mathcal{T}^{\pi_{k+1}}V^{\pi_k}$ . We deduce the following pointwise inequalities:

$$V^{\pi_{k}} - V^{\pi_{k+1}} = \mathcal{T}^{\pi_{k}} V^{\pi_{k}} - \mathcal{T}^{\pi_{k+1}} V^{\pi_{k}} + \mathcal{T}^{\pi_{k+1}} V^{\pi_{k}} - \mathcal{T}^{\pi_{k+1}} V^{\pi_{k+1}}$$

$$\leq \ell_{\pi_{k}} (\pi_{k+1}) + \gamma P^{\pi_{k+1}} (V^{\pi_{k}} - V^{\pi_{k+1}}) , \qquad (7)$$

which gives us  $V^{\pi_k} - V^{\pi_{k+1}} \leq (I - \gamma P^{\pi_{k+1}})^{-1} \ell_{\pi_k}(\pi_{k+1})$ . Since  $\mathcal{T}V^{\pi_k} \geq \mathcal{T}^{\pi^*}V^{\pi_k}$ , we also have

$$V^* - V^{\pi_{k+1}} = \mathcal{T}^{\pi^*} V^* - \mathcal{T} V^{\pi_k} + \mathcal{T} V^{\pi_k} - \mathcal{T}^{\pi_{k+1}} V^{\pi_k} + \mathcal{T}^{\pi_{k+1}} V^{\pi_k} - \mathcal{T}^{\pi_{k+1}} V^{\pi_{k+1}}$$

$$\leq \gamma P^* (V^* - V^{\pi_k}) + \ell_{\pi_k} (\pi_{k+1}) + \gamma P^{\pi_{k+1}} (V^{\pi_k} - V^{\pi_{k+1}}) ,$$

where  $P^* = P^{\pi^*}$ . Using Equation 7 this yields to

$$V^* - V^{\pi_{k+1}} \le \gamma P^* (V^* - V^{\pi_k}) + \left[ \gamma P^{\pi_{k+1}} (I - \gamma P^{\pi_{k+1}})^{-1} + I \right] \ell_{\pi_k} (\pi_{k+1})$$
$$= \gamma P^* (V^* - V^{\pi_k}) + (I - \gamma P^{\pi_{k+1}})^{-1} \ell_{\pi_k} (\pi_{k+1}) .$$

Finally, by defining the operator  $E_k = (I - \gamma P^{\pi_{k+1}})^{-1}$ , which is well defined since  $P^{\pi_{k+1}}$  is a stochastic kernel and  $\gamma < 1$ , and by induction, we obtain

$$V^* - V^{\pi_K} \le (\gamma P^*)^K (V^* - V^{\pi_0}) + \sum_{k=0}^{K-1} (\gamma P^*)^{K-k-1} E_k \ell_{\pi_k}(\pi_{k+1}) . \tag{8}$$

Equation 8 shows how the error at each iteration k of DPI,  $\ell_{\pi_k}(\pi_{k+1})$ , is propagated through the iterations and appears in the final error of the algorithm:  $V^* - V^{\pi_K}$ . In particular, the previous equation reveals the final performance loss in a state x is influenced by all the iterations where the losses in different states are combined and weighted according to the distribution obtained as the combination of the  $P^*$  and  $E_k$  operators. Since we are interested in bounding the final error in  $\mu$ -norm, which might be different from the sampling distribution  $\rho$ , we need to state some assumptions. We first introduce the left-linear operator of the kernel  $P^{\pi}$  as  $P^{\pi}$  such that  $(\mu P^{\pi})(dy) = \int P^{\pi}(dy|x)\mu(dx)$  for any distribution  $\mu$  over  $\mathcal{X}$ . In words,  $\mu P^{\pi}$  correspond to the distribution over states obtained by starting from a random state drawn from  $\mu$  and then taking the action suggested by  $\pi$ .

**Assumption 1** For any policy  $\pi \in \mathcal{B}^{\pi}(\mathcal{X})$  and any non-negative integers s and t, there exists a constant  $C_{\mu,\rho}(s,t) < \infty$  such that  $\mu(P^*)^s(P^{\pi})^t \leq C_{\mu,\rho}(s,t)\rho$ . We assume that the cumulative coefficient  $C_{\mu,\rho} = (1-\gamma)^2 \sum_{s=0}^{\infty} \sum_{t=0}^{\infty} \gamma^{s+t} C_{\mu,\rho}(s,t)$  is bounded, i.e.,  $C_{\mu,\rho} < \infty$ .

**Assumption 2** For any  $x \in \mathcal{X}$  and any  $a \in \mathcal{A}$ , there exist a constant  $C_{\rho} < \infty$  such that  $p(\cdot|x,a) \leq C_{\rho}\rho(\cdot)$ .

<sup>12.</sup> Given two distributions P and Q on  $\mathcal{X}$  and a real constant c > 0,  $P \le cQ$  is equivalent to the condition  $\forall B \subseteq \mathcal{X}, P(B) \le cQ(B)$ .

Note that concentrability coefficients similar to  $C_{\mu,\rho}$  and  $C_{\rho}$  were previously used in the  $L_p$ -analysis of fitted value iteration (Munos, 2007; Munos and Szepesvári, 2008) and approximate policy iteration (Antos et al., 2008). See also Farahmand et al. (2010) for a more refined analysis. We now state our main result.

**Theorem 7** Let  $\Pi$  be a policy space with finite VC-dimension h and  $\pi_K$  be the policy generated by DPI after K iterations. Let M be the number of rollouts per state-action and N be the number of samples drawn i.i.d. from a distribution  $\rho$  over  $\mathcal{X}$  at each iteration of DPI. Then, for any  $\delta > 0$ , we have

$$||V^* - V^{\pi_K}||_{1,\mu} \le \frac{C_{\mu,\rho}}{(1-\gamma)^2} \Big[ d(\Pi, \mathcal{G}\Pi) + 2(\epsilon_1 + \epsilon_2 + \gamma^H Q_{\max}) \Big] + \frac{2\gamma^K R_{\max}}{1-\gamma}, \quad (under \ Asm. \ 1)$$

$$||V^* - V^{\pi_K}||_{\infty} \le \frac{C_{\rho}}{(1-\gamma)^2} \Big[ d(\Pi, \mathcal{G}\Pi) + 2(\epsilon_1 + \epsilon_2 + \gamma^H Q_{\max}) \Big] + \frac{2\gamma^K R_{\max}}{1-\gamma}, \quad (under \ Asm. \ 2)$$

with probability  $1 - \delta$ , where

$$\epsilon_1 = 16Q_{\max}\sqrt{\frac{2}{N}\left(h\log\frac{eN}{h} + \log\frac{32K}{\delta}\right)} \quad and \quad \epsilon_2 = 8(1-\gamma^H)Q_{\max}\sqrt{\frac{2}{MN}\left(h\log\frac{eMN}{h} + \log\frac{32K}{\delta}\right)} \ .$$

Remark (sample complexity). From the previous bound on the performance loss of DPI after K iterations, we can deduce the full sample complexity of the algorithm. Let  $\epsilon$  be the desired performance loss when stopping the algorithm, from the remarks of Theorem 5 and the previous bound, we see that a logarithmic number of iterations  $K(\epsilon) = O(\log(1/\epsilon)/(1-\gamma))$  is enough to reduce the last term to  $O(\epsilon)$ . On the other hand, for the leading term, if we ignore the inherent greedy error, which is a constant bias term and set M = 1, the number of samples required per iteration is 13

$$N(\epsilon) = O\left(\frac{hQ_{\text{max}}^2}{\epsilon^2(1-\gamma)^4}\right),$$

which amounts to a total of  $N(\epsilon)K(\epsilon)$  samples across iterations. In this case, the final bound is  $||V^* - V^{\pi_K}||_{1,\mu} \leq C_{\mu,\rho}(d(\Pi,\mathcal{G}\Pi) + \epsilon)$ . As discussed in the Introduction and analyzed in details by Ghavamzadeh and Lazaric (2012), this result is competitive with other approximate policy iteration (API) schemes such as conservative policy iteration (CPI).

Remark (comparison with other value-function-based API). Although a direct and detailed comparison between classification-based and value-function-based approaches to API is not straightforward, it is interesting to discuss their similarities and differences. For value-function-based API, we refer to, e.g., LSPI (Lagoudakis and Parr, 2003a) and in particular the theoretical analysis developed by Lazaric et al. (2012) (see Theorem 8 therein). Although here we analyzed DPI for a generic policy space  $\Pi$  and the performance is evaluated in  $L_1$ -norm, while LSPI explicitly relies on linear spaces and the norm is  $L_2$ , high-level similarities and differences can be remarked in the performance of the two methods. The structure of the bounds is similar for both methods and notably the dependency on

<sup>13.</sup> Note that the range of the Q-values  $Q_{\text{max}}$  contains an additional factor  $1/(1-\gamma)$ .

the number of samples N, number of iterations K, and discount factor  $\gamma$  is the same. The major difference lays in the concentrability coefficients and in the shape of the approximation error. While assumption on the coefficients  $C_{\mu,\rho}(s,t)$  for DPI is less tight since it requires to bound the distribution  $\mu(P^*)^s(P^\pi)^t$  instead of the distribution  $\mu(P^{\pi_1} \dots P^{\pi_m})$  obtained for any possible sequence of policies, the final coefficients  $C_{\mu,\rho}$  are more involved and difficult to compare. On the other hand, it is interesting to notice that the approximation errors share the same structure. In fact, they both consider the worst approximation error w.r.t. all the possible approximation problems that could be faced across iterations. While this reveals the importance of the choice of an appropriate approximation space in both cases, it also supports the claim that a classification-based method may be preferable whenever it is easier to design a set of "good" policies rather than a set of "good" value functions.

Remark (convergence). Similar to other API algorithms, Theorem 7 states that DPI may oscillate over different policies whose performance loss in bounded. Nonetheless, depending on the policy space  $\Pi$  and the MDP at hand, in practice DPI sometimes converges to a fixed policy  $\bar{\pi}$ . Let  $\mathcal{D}: \mathcal{B}^{\pi}(\mathcal{X}) \to \mathcal{B}^{\pi}(\mathcal{X})$  be the policy operator corresponding to the approximation performed by DPI at each iteration (i.e., constructing rollouts from a given policy and solving the classification problem), then DPI can be written compactly as  $\pi_{k+1} = \mathcal{D}\mathcal{G}\pi_k$ . If DPI converges to  $\bar{\pi}$ , then the joint operator  $\mathcal{D}\mathcal{G}$  admits  $\bar{\pi}$  as a fixed point, i.e.,  $\bar{\pi} = \mathcal{D}\mathcal{G}\bar{\pi}$  and the per-iteration error  $\ell_{\pi_k}(\pi_{k+1})$ , which is propagated in the analysis of Theorem 7, converges to  $\ell_{\bar{\pi}}(\bar{\pi})$ . In this case, the performance loss of  $\bar{\pi}$  can be directly studied as a function of the error  $\mathcal{L}_{\bar{\pi}}(\rho,\bar{\pi})$  as (see Munos, 2007, Section 5.2 for a similar argument for approximate value iteration)

$$\begin{split} V^* - V^{\bar{\pi}} &= \mathcal{T}^{\pi^*} V^* - \mathcal{T} V^{\bar{\pi}} + \mathcal{T} V^{\bar{\pi}} - V^{\bar{\pi}} \\ &\leq \mathcal{T}^{\pi^*} V^* - \mathcal{T}^{\pi^*} V^{\bar{\pi}} + \mathcal{T} V^{\bar{\pi}} - V^{\bar{\pi}} \\ &= \gamma P^* (V^* - \mathcal{T}^{\pi^*} V^{\bar{\pi}}) + \mathcal{T} V^{\bar{\pi}} - \mathcal{T}^{\bar{\pi}} V^{\bar{\pi}}. \end{split}$$

Using the definition of  $\ell_{\bar{\pi}}(\bar{\pi})$  we obtain the following component-wise performance loss

$$V^* - V^{\bar{\pi}} \le (I - \gamma P^*)^{-1} \ell_{\bar{\pi}}(\bar{\pi}).$$

Finally, integrating on both sides w.r.t. the measure  $\mu$  we have

$$||V^* - V^{\bar{\pi}}||_{1,\mu} \le \frac{C_{\mu,\rho}^*}{1-\gamma} \Big[ \inf_{\pi' \in \Pi} \mathcal{L}_{\bar{\pi}}(\rho; \pi') + 2(\epsilon_1 + \epsilon_2 + \gamma^H Q_{\max}) \Big],$$

where the concentrability coefficient  $C_{\mu,\rho}^*$  is such that  $\mu \sum_{t=0}^{\infty} (\gamma P^*)^t \leq C_{\mu,\rho}^* \rho$ . Unlike the coefficients introduced in Assumption 1,  $C_{\mu,\rho}^*$  only involves the optimal policy and notably the discounted stationary distribution of  $\pi^*$ . This term coincides with the coefficient appearing in the performance of CPI and it can be made small by appropriately choosing the sampling distribution  $\rho$  when prior knowledge about the states visited by the optimal policy is available.<sup>14</sup> Furthermore, in case of convergence, the dependency on the discount

<sup>14.</sup> Consider a simple pole balancing problem. In this case, given the desired target distribution  $\mu$ , it is relatively easy to guess that the optimal policy will mostly visit states close to the equilibrium and define the sampling distribution  $\rho$  accordingly.

factor reduces by a factor of  $1/(1-\gamma)$  and the approximation error appearing in the final bound no longer depends on the inherent greedy error. It only depends on the loss of the policy that better approximates  $\mathcal{G}\bar{\pi}$  in  $\Pi$ .

**Proof** [Theorem 7] We have  $C_{\mu,\rho} \leq C_{\rho}$  for any  $\mu$ . Thus, if the  $L_1$ -bound holds for any  $\mu$ , choosing  $\mu$  to be a Dirac at each state implies that the  $L_{\infty}$ -bound holds as well. Hence, we only need to prove the  $L_1$ -bound. By taking the absolute value point-wise in Equation 8 we obtain

$$|V^* - V^{\pi_K}| \le (\gamma P^*)^K |V^* - V^{\pi_0}| + \sum_{k=0}^{K-1} (\gamma P^*)^{K-k-1} (I - \gamma P^{\pi_{k+1}})^{-1} |\ell_{\pi_k}(\pi_{k+1})|.$$

From the fact that  $|V^* - V^{\pi_0}| \leq \frac{2}{1-\gamma} R_{\max} \mathbf{1}$ , and by integrating both sides w.r.t.  $\mu$ , and expanding  $(I - \gamma P^{\pi^{k+1}})^{-1} = \sum_{t=0}^{\infty} (\gamma P^{\pi_{k+1}})^t$  we have

$$||V^* - V^{\pi_K}||_{1,\mu} \le \frac{2\gamma^K}{1-\gamma} R_{\max} + \sum_{k=0}^{K-1} \sum_{t=0}^{\infty} \gamma^{K-k-1} \gamma^t \int_{\mathcal{X}} \left[ \mu(P^*)^{K-k-1} (P^{\pi^{k+1}})^t \right] (dx) |\ell_{\pi_k}(dx; \pi_{k+1})| .$$

The integral in the second term corresponds to the expected loss w.r.t. to the distribution over states obtained by starting from  $\mu$  and then applying K - k - 1 steps of the optimal policy and t steps of policy  $\pi^{k+1}$ . This term does not correspond to what is actually minimized by DPI at each iteration, and thus, we need to apply Assumption 1 and obtain

$$||V^* - V^{\pi_K}||_{1,\mu} \le \frac{2\gamma^K}{1-\gamma} R_{\max} + \sum_{k=0}^{K-1} \sum_{t=0}^{\infty} \gamma^{K-k-1} \gamma^t C_{\mu,\rho}(K-k-1,t) \mathcal{L}_{\pi_k}(\rho; \pi_{k+1}) .$$

From the definition of  $C_{\mu,\rho}$  we obtain

$$||V^* - V^{\pi_K}||_{1,\mu} \le \frac{2\gamma^K}{1-\gamma} R_{\max} + \frac{C_{\mu,\rho}}{(1-\gamma)^2} \max_{0 \le k \le K} \mathcal{L}_{\pi_k}(\rho; \pi_{k+1}).$$

The claim follows from bounding  $\mathcal{L}_{\pi_k}(\rho; \pi_{k+1})$  using Theorem 5 with a union bound argument over the K iterations and from the definition of the inherent greedy error.

#### 5. Approximation Error

In Section 4.2, we analyzed how the expected error at each iteration k of DPI,  $\mathcal{L}_{\pi_k}(\rho; \pi_{k+1})$ , propagates through iterations. The final approximation error term in Theorem 7 is the inherent greedy error of Definition 6,  $d(\Pi, \mathcal{G}\Pi)$ , which depends on the MDP and the richness of the policy space  $\Pi$ . The main question in this section is whether this approximation error can be made small by increasing the capacity of the policy space  $\Pi$ . The answer is not obvious because when the policy space  $\Pi$  grows, on the one hand we can expect it to better approximate any greedy policy w.r.t. a policy in  $\Pi$ , but on the other hand the number of such greedy policies itself grows as well. We start our analysis of this approximation error by introducing the notion of universal family of policy spaces.

**Definition 8** A sequence of policy spaces  $\{\Pi_n\}$  is a universal family of policy spaces, if there exists a sequence of real numbers  $\{\beta_n\}$  with  $\lim_{n\to\infty} \beta_n = 0$ , such that for any n > 0,  $\Pi_n$  is induced by a partition  $P_n = \{\mathcal{X}_i\}_{i=1}^{S_n}$  over the state space  $\mathcal{X}$  (i.e., for each  $S_n$ -tuple  $(b_1,\ldots,b_{S_n})$  with  $b_i \in \{0,1\}$ , there exists a policy  $\pi \in \Pi_n$  such that  $\pi(x) = b_i$  for all  $x \in \mathcal{X}_i$  and for all  $i \in \{1,\ldots,S_n\}$  in such a way that

$$\max_{1 \le i \le S_n} \max_{x, y \in \mathcal{X}_i} ||x - y|| \le \beta_n.$$

This definition requires that for any n > 0,  $\Pi_n$  is the space of policies induced by a partition  $P_n$  and the diameters of the elements  $\mathcal{X}_i$  of this partition shrink to zero as n goes to infinity. The main property of such a sequence of spaces is that any fixed policy  $\pi$  can be approximated arbitrary well by policies of  $\Pi_n$  when  $n \to \infty$ . Although other definitions of universality could be used, Definition 8 seems natural and it is satisfied by widely-used classifiers such as k-nearest neighbor, uniform grid, and histogram.

In the next section, we first show that the universality of a policy space (Definition 8) does not guarantee that  $d(\Pi_n, \mathcal{G}\Pi_n)$  converges to zero in a general MDP. In particular, we present an MDP in which  $d(\Pi_n, \mathcal{G}\Pi_n)$  is constant (does not depend on n) even when  $\{\Pi_n\}$  is a universal family of classifiers. We then prove that in Lipschitz MDPs,  $d(\Pi_n, \mathcal{G}\Pi_n)$  converges to zero for a universal family of policy spaces.

#### 5.1 Counterexample

In this section, we illustrate a simple example in which  $d(\Pi_n, \mathcal{G}\Pi_n)$  does not go to zero, even when  $\{\Pi_n\}$  is a universal family of classifiers. We consider an MDP with state space  $\mathcal{X} = [0, 1]$ , action space  $\mathcal{A} = \{0, 1\}$ , and the following transitions and rewards

$$x_{t+1} = \begin{cases} \min(x_t + 0.5, 1) & \text{if } a = 1, \\ x_t & \text{otherwise,} \end{cases} \qquad r(x, a) = \begin{cases} 0 & \text{if } x = 1, \\ R_1 & \text{else if } a = 1, \\ R_0 & \text{otherwise,} \end{cases}$$

where 
$$(1 - \gamma^2)R_1 < R_0 < R_1$$
. (9)

We consider the policy space  $\Pi_n$  of piecewise constant policies obtained by uniformly partitioning the state space  $\mathcal{X}$  into n intervals. This family of policy spaces is universal. The inherent greedy error of  $\Pi_n$ ,  $d(\Pi_n, \mathcal{G}\Pi_n)$ , can be decomposed into the sum of the expected errors at each interval

$$d(\Pi_n, \mathcal{G}\Pi_n) = \sup_{\pi \in \Pi_n} \inf_{\pi' \in \Pi_n} \sum_{i=1}^n \mathcal{L}_{\pi}^{(i)}(\rho; \pi') ,$$

where  $\mathcal{L}_{\pi}^{(i)}(\rho; \pi')$  is the same as  $\mathcal{L}_{\pi}(\rho; \pi')$ , but with the integral limited to the *i*-th interval instead of the entire state space  $\mathcal{X}$ . In the following we show that for the MDP and the universal class of policies considered here,  $d(\Pi_n, \mathcal{G}\Pi_n)$  does not converge to zero as n grows.

Let n be odd and  $\pi \in \Pi_n$  be one in odd and zero in even intervals (see Figure 2). For any x > 0.5, the agent either stays in the same state forever by taking action 0, or goes

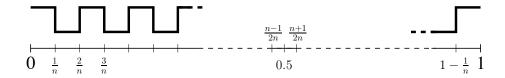


Figure 2: The policy used in the counterexample. It is one in odd and zero in even intervals. Note that the number of intervals, n, is assumed to be odd.

out of bound in one step by taking action 1. Thus, given the assumption of Equation 9, it can be shown that for any x belonging to the intervals  $i \geq \frac{n+1}{2}$  (the interval containing 0.5 and above),  $(\mathcal{G}\pi)(x) = 0$ . This means that there exists a policy  $\pi' \in \Pi_n$  such that  $\mathcal{L}_{\pi}^{(i)}(\rho;\pi') = 0$  for all the intervals  $i \geq \frac{n+1}{2}$ . However,  $\mathcal{G}\pi$  does not remain constant in the intervals  $i \leq \frac{n-1}{2}$ , and changes its value in the middle of the interval. Using Equation 9, we can show that

$$\inf_{\pi' \in \Pi_n} \sum_{i=1}^n \mathcal{L}_{\pi}^{(i)}(\rho; \pi') = C\left(1 + \frac{1}{1-\gamma}\right) \frac{n-1}{8n} \ge \frac{C}{16}\left(1 + \frac{1}{1-\gamma}\right),\,$$

where  $C = \min \{(1 - \gamma)(R_1 - R_0), R_0 - (1 - \gamma^2)R_1\}$ . This means that for any odd n, it is always possible to find a policy  $\pi \in \Pi_n$  such that  $\inf_{\pi' \in \Pi_n} \mathcal{L}_{\pi}(\rho; \pi')$  is lower bounded by a constant independent of n, and thus,  $\lim_{n \to \infty} d(\Pi_n, \mathcal{G}\Pi_n) \neq 0$ .

#### 5.2 Lipschitz MDPs

In this section, we prove that for Lipschitz MDPs,  $d(\Pi_n, \mathcal{G}\Pi_n)$  goes to zero when  $\{\Pi_n\}$  is a universal family of classifiers. We start by defining a Lipschitz MDP.

**Definition 9** A MDP is Lipschitz if both its transition probability and reward functions are Lipschitz, i.e.,  $\forall (B, x, x', a) \in \mathcal{B}(\mathcal{X}) \times \mathcal{X} \times \mathcal{X} \times \mathcal{A}$ 

$$|r(x, a) - r(x', a)| \le L_r ||x - x'||,$$
  
 $|p(B|x, a) - p(B|x', a)| \le L_p ||x - x'||,$ 

with  $L_r$  and  $L_p$  being the Lipschitz constants of the transitions and reward, respectively.

An important property of Lipschitz MDPs is that for any function  $Q \in \mathcal{B}^Q(\mathcal{X} \times \mathcal{A}; Q_{\text{max}})$ , the function obtained by applying the Bellman operator  $\mathcal{T}^{\pi}$  to  $Q(\cdot, a)$ ,  $(\mathcal{T}^{\pi}Q)(\cdot, a)$ , is Lipschitz with constant  $L = (L_r + \gamma Q_{\text{max}} L_p)$ , for any action  $a \in \mathcal{A}$ . In fact, for any policy  $\pi$ , any action  $a \in \mathcal{A}$  and any pair  $x, x' \in \mathcal{X}$  we have

$$(\mathcal{T}^{\pi}Q)(x,a) - (\mathcal{T}^{\pi}Q)(x',a)$$

$$= r(x,a) + \gamma \int_{\mathcal{X}} p(dy|x,a)Q^{\pi}(y,\pi(y)) - r(x',a) - \gamma \int_{\mathcal{X}} p(dy|x',a)Q^{\pi}(y,\pi(y))$$

$$\leq L_{r}||x - x'|| + \gamma \int_{\mathcal{X}} |p(dy|x,a) - p(dy|x',a)|Q(y,\pi(y))$$

$$\leq (L_{r} + \gamma L_{p}Q_{\max})||x - x'||.$$

As a result, the function  $Q^{\pi}(\cdot, a)$ , which is the unique fixed point of the Bellman operator  $\mathcal{T}^{\pi}$ , is Lipschitz with constant L, for any policy  $\pi \in \mathcal{B}^{\pi}(\mathcal{X})$  and any action  $a \in \mathcal{A}$ .

**Theorem 10** Let  $\mathcal{M}$  be a Lipschitz MDP with  $|\mathcal{A}| = 2$  and  $\{\Pi_n\}$  be a universal family of policy spaces (Definition 8). Then  $\lim_{n\to\infty} d(\Pi_n, \mathcal{G}\Pi_n) = 0$ .

#### Proof

$$d(\Pi_{n}, \mathcal{G}\Pi_{n}) = \sup_{\pi \in \Pi_{n}} \inf_{\pi' \in \Pi_{n}} \int_{\mathcal{X}} \ell_{\pi}(x; \pi') \rho(dx)$$

$$\stackrel{\text{(a)}}{=} \sup_{\pi \in \Pi_{n}} \inf_{\pi' \in \Pi_{n}} \int_{\mathcal{X}} \mathbb{I} \left\{ (\mathcal{G}\pi)(x) \neq \pi'(x) \right\} \Delta^{\pi}(x) \rho(dx)$$

$$\stackrel{\text{(b)}}{=} \sup_{\pi \in \Pi_{n}} \inf_{\pi' \in \Pi_{n}} \sum_{i=1}^{S_{n}} \int_{\mathcal{X}_{i}} \mathbb{I} \left\{ (\mathcal{G}\pi)(x) \neq \pi'(x) \right\} \Delta^{\pi}(x) \rho(dx)$$

$$\stackrel{\text{(c)}}{=} \sup_{\pi \in \Pi_{n}} \sum_{i=1}^{S_{n}} \min_{a \in \mathcal{A}} \int_{\mathcal{X}_{i}} \mathbb{I} \left\{ (\mathcal{G}\pi)(x) \neq a \right\} \Delta^{\pi}(x) \rho(dx)$$

$$\stackrel{\text{(d)}}{\leq} \sup_{\pi \in \Pi_{n}} \sum_{i=1}^{S_{n}} \min_{a \in \mathcal{A}} \int_{\mathcal{X}_{i}} \mathbb{I} \left\{ (\mathcal{G}\pi)(x) \neq a \right\} 2L \inf_{y:\Delta^{\pi}(y)=0} \|x - y\| \rho(dx)$$

$$\stackrel{\text{(e)}}{\leq} 2L \sup_{\pi \in \Pi_{n}} \sum_{i=1}^{S_{n}} \min_{a \in \mathcal{A}} \int_{\mathcal{X}_{i}} \mathbb{I} \left\{ (\mathcal{G}\pi)(x) \neq a \right\} \beta_{n} \rho(dx)$$

$$\stackrel{\text{(f)}}{\leq} 2L \beta_{n} \sum_{i=1}^{S_{n}} \int_{\mathcal{X}_{i}} \rho(dx) = 2L \beta_{n}.$$

- (a) We rewrite Definition 6, where  $\Delta^{\pi}(x) = \max_{a \in \mathcal{A}} Q^{\pi}(x, a) \min_{a' \in \mathcal{A}} (x, a')$  is the regret of choosing the wrong action in state x.
- (b) Since  $\Pi_n$  contains piecewise constants policies induced by the partition  $P_n = \{\mathcal{X}_i\}$ , we split the integral as the sum over the regions.
- (c) Since the policies in  $\Pi_n$  can take any action in each possible region, the policy  $\pi'$  minimizing the loss is the one which takes the best action in each region.
- (d) Since  $\mathcal{M}$  is Lipschitz, both  $\max_{a \in \mathcal{A}} Q^{\pi}(\cdot, a)$  and  $\min_{a' \in \mathcal{A}} Q^{\pi}(\cdot, a')$  are Lipschitz, and thus,  $\Delta^{\pi}(\cdot)$  is 2L-Lipschitz. Furthermore,  $\Delta^{\pi}$  is zero in all the states in which the policy  $\mathcal{G}\pi$  changes (see Figure 3). Thus, for any state x the value  $\Delta^{\pi}(x)$  can be bounded using the Lipschitz property by taking y as the closest state to x in which  $\Delta^{\pi}(y) = 0$ .
- (e) If  $\mathcal{G}\pi$  is constant in a region  $\mathcal{X}_i$ , the integral can be made zero by setting a to the greedy action (thus making  $\mathbb{I}\{(\mathcal{G}\pi)(x) \neq a\} = 0$  for any  $x \in \mathcal{X}_i$ ). Otherwise, if  $\mathcal{G}\pi$  changes in a state  $y \in \mathcal{X}_i$ , then  $\Delta^{\pi}(y) = 0$  and we can replace ||x-y|| by the diameter of the region which is bounded by  $\beta_n$  according to the definition of the universal family of spaces (Definition 8).
- (f) We simply take  $\mathbb{I}\{(\mathcal{G}\pi)(x)\neq a\}=1$  in each region.

The claim follows using the definition of the universal family of policy spaces.

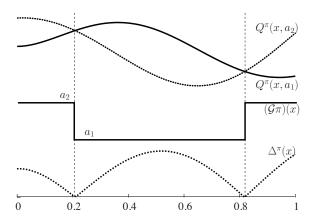


Figure 3: This figure is used as an illustrative example in the proof of Theorem 10. It shows the action-value function of a Lipschitz MDP for a policy  $\pi$ ,  $Q^{\pi}(\cdot, a_1)$  and  $Q^{\pi}(\cdot, a_2)$  (top), the corresponding greedy policy  $\mathcal{G}\pi$  (middle), and the regret of selecting the wrong action,  $\Delta^{\pi}$ , (bottom).

Theorem 10 together with the counter-example in Section 5.1 show that the assumption on the policy space is not enough to guarantee a small approximation error and additional assumptions on the smoothness of the MDP (e.g., Lipschitz condition) must be satisfied.

#### 5.3 Consistency of DPI

A highly desirable property of any learning algorithm is consistency, i.e., as the number of samples grows to infinity, the error of the algorithm converges to zero. It can be seen that as the number of samples N and the rollout horizon H grow in Theorem 5,  $\epsilon_1$  and  $\epsilon_2$  become arbitrarily small, and thus, the expected error at each iteration,  $\mathcal{L}_{\pi_k}(\rho; \pi_{k+1})$ , is bounded by the inherent greedy error  $d(\Pi_n, \mathcal{G}\Pi_n)$ . We can conclude from the results of this section that DPI is not consistent in general, but it is consistent for the class of Lipschitz MDPs, when a universal family of policy spaces is used and n tends to infinite and  $d(\Pi_n, \mathcal{G}\Pi_n)$  can be reduced to zero. However, it is important to note that as we increase the index n to reduce the inherent greedy error, the capacity of the policy space  $\Pi$  (its VC-dimension h is indeed a function of n) grows as well, and thus, the error terms  $\epsilon_1$  and  $\epsilon_2$  may no longer decrease to zero. As a result, to guarantee consistency, we need to link the growth of the policy space  $\Pi$  to the number of samples N, so that as N goes to infinity, the capacity of  $\Pi$  grows at a lower rate and the estimation errors still vanish. More formally, for any number of samples N, we choose an index n so that the corresponding space  $\Pi$  has a VC-dimension h(N) such that  $\lim_{N\to\infty} h(N)/N = 0$ . We deduce the following result.

**Corollary 11** Let  $\mathcal{M}$  be a Lipschitz MDP with  $|\mathcal{A}| = 2$ ,  $\{\Pi_n\}$  be a universal family of policy spaces (Definition 8). We define a mapping from the number of samples N to the index n, so that the VC-dimension h(N) is such that  $\lim_{N\to\infty} \frac{h(N)}{N} = 0$ . Then under either

Assumption 1 or 2, DPI is consistent:

$$\lim_{\substack{N, H, K \to \infty \\ \delta \to 0}} V^{\pi_K} = V^*, \qquad w.p. 1.$$

Notice that the result in the previous corollary is possible because the Assumption 1 already covers any policy  $\pi$  in  $\mathcal{B}^{\pi}(\mathcal{X})$  and is not limited to the policies in  $\Pi_n$ .

#### 6. Extension to Multiple Actions

The analysis of Sections 4 and 5 are for the case that the action space contains only two actions. In Section 6.1 we extend the previous theoretical analysis to the general case of an action space with  $|\mathcal{A}| > 2$ . While the theoretical analysis is completely independent from the specific algorithm used to solve the empirical error minimization problem (see DPI algorithm of Figure 1), in Section 6.2 we discuss which algorithms could be employed to solve this problem in the case of multiple actions.

#### 6.1 Theoretical Analysis

From the theoretical point of view, the extension of the previous results to multiple actions is straightforward. The definitions of loss and error functions do not change and we just need to use an alternative complexity measure for multi-class classification. We rely on the following definitions from (Ben-David et al., 1995).

**Definition 12** Let  $\Pi \subseteq \mathcal{B}^{\pi}(\mathcal{X})$  be a set of deterministic policies and  $\Psi = \{\psi : \mathcal{A} \to \{0,1,*\}\}$  be a set of mappings from the action space to the set  $\{0,1,*\}$ . A finite set of N states  $\mathcal{X}_N = \{x_i\}_{i=1}^N \subseteq \mathcal{X}$  is  $\Psi$ -shattered by  $\Pi$  if there exists a vector of mappings  $\psi^N = (\psi^{(1)}, \dots, \psi^{(N)})^\top \in \Psi^N$  such that for any vector  $v \in \{0,1\}^N$ , there exist a policy  $\pi \in \Pi$  such that  $\psi^{(i)} \circ \pi(x_i) = v_i$ ,  $1 \le i \le N$ . The  $\Psi$ -dimension of  $\Pi$  is the maximal cardinality of a subset of  $\mathcal{X}$ ,  $\Psi$ -shattered by  $\Pi$ .

**Definition 13** Let  $\Pi \subseteq \mathcal{B}^{\pi}(\mathcal{X})$  be a set of deterministic policies and  $\Psi = \{\psi_{k,l} : \mathcal{A} \rightarrow \{0,1,*\}, 1 \leq k \neq l \leq L\}$  be a set of possible mappings such that

$$\psi_{k,l}(a) = \begin{cases} 1 & \text{if } a = k, \\ 0 & \text{if } a = l, \\ * & \text{otherwise,} \end{cases}$$

then the Natarajan dimension of  $\Pi$ , N-dim( $\Pi$ ), is the  $\Psi$ -dimension of  $\Pi$ .

By using a policy space with finite Natarajan dimension, we derive the following corollary to Theorem 5.

Corollary 14 Let  $\Pi \subseteq \mathcal{B}^{\pi}(\mathcal{X})$  be a policy space with finite Natarajan dimension  $h = N\text{-}dim(\Pi) < \infty$ . Let  $\rho$  be a distribution over the state space  $\mathcal{X}$ , N be the number of states in  $\mathcal{D}_k$  drawn i.i.d. from  $\rho$ , and M be the number of rollouts per state-action pair used by

DPI in the estimation of the action-value functions. Let  $\pi_{k+1} = \arg\min_{\pi \in \Pi} \widehat{\mathcal{L}}_{\pi_k}(\widehat{\rho}; \pi)$  be the policy computed at the k-th iteration of DPI. Then, for any  $\delta > 0$ , we have

$$\mathcal{L}_{\pi_k}(\rho; \pi_{k+1}) \le \inf_{\pi \in \Pi} \mathcal{L}_{\pi_k}(\rho; \pi) + 2(\epsilon_1 + \epsilon_2 + \gamma^H Q_{\max}), \tag{10}$$

with probability  $1 - \delta$ , where

$$\epsilon_1 = 16Q_{\max}\sqrt{\frac{2}{N}\left(h\log\frac{|\mathcal{A}|e(N+1)^2}{h} + \log\frac{32}{\delta}\right)}, \quad \epsilon_2 = (1-\gamma^H)Q_{\max}\sqrt{\frac{2}{MN}\log\frac{4|\mathcal{A}|}{\delta}}.$$

**Proof** In order to prove this corollary we just need a minor change in Lemma 3, which now becomes a concentration of measures inequality for a space of multi-class classifiers  $\Pi$  with finite Natarajan dimension. By using similar steps as in the proof of Lemma 3 and by recalling the Sauer's lemma for finite Natarajan dimension spaces (Ben-David et al., 1995), we obtain

$$\mathbb{P}\left[\sup_{\pi\in\Pi}\left|\mathcal{L}_{\pi_k}(\widehat{\rho};\pi) - \mathcal{L}_{\pi_k}(\rho;\pi)\right| > \epsilon\right] \leq \delta ,$$

with  $\epsilon = 16Q_{\max}\sqrt{\frac{2}{N}\left(h\log\frac{|\mathcal{A}|e(N+1)^2}{h} + \log\frac{8}{\delta}\right)}$ . The rest of the proof is exactly the same as in Theorem 5.

Similarly, the consistency analysis in case of Lipschitz MDPs remains mostly unaffected by the introduction of multiple actions.

Corollary 15 Let  $\{\Pi_n\}$  be a universal family of policy spaces (Definition 8), and  $\mathcal{M}$  be a Lipschitz MDP (Definition 9). Then  $\lim_{n\to\infty} d(\Pi_n, \mathcal{G}\Pi_n) = 0$ .

**Proof** The critical part in the proof is the definition of the gap function, which now compares the performance of the greedy action to the performance of the action chosen by the policy  $\pi'$ :

$$\Delta^{\pi, \pi'}(x) = \max_{a \in A} Q^{\pi}(x, a) - Q^{\pi}(x, \pi'(x)).$$

Note that  $\Delta^{\pi,\pi'}(\cdot)$  is no longer a Lipschitz function because it is a function of x through the policy  $\pi'$ . However,  $\Delta^{\pi,\pi'}(x)$  is Lipschitz in each region  $\mathcal{X}_i$ ,  $i=1,\ldots,S_n$ , because in each region  $\mathcal{X}_i$ , by the definition of the policy space,  $\pi'$  is forced to be constant. Therefore, in a region  $\mathcal{X}_i$  in which  $\pi'(x) = a$ ,  $\forall x \in \mathcal{X}_i$ ,  $\Delta^{\pi,\pi'}(x)$  may be written as

$$\Delta^{\pi,\pi'}(x) = \Delta^{\pi,a}(x) = \max_{a' \in A} Q^{\pi}(x, a') - Q^{\pi}(x, a).$$

The proof here is exactly the same as in Theorem 10 up to step (c), and then we have

$$d(\Pi_{n}, \mathcal{G}\Pi_{n}) = \sup_{\pi \in \Pi_{n}} \inf_{\pi' \in \Pi_{n}} \int_{\mathcal{X}} \ell_{\pi}(x; \pi') \rho(dx)$$

$$= \sup_{\pi \in \Pi_{n}} \inf_{\pi' \in \Pi_{n}} \int_{\mathcal{X}} \mathbb{I} \left\{ (\mathcal{G}\pi)(x) \neq \pi'(x) \right\} \Delta^{\pi, \pi'}(x) \rho(dx)$$

$$= \sup_{\pi \in \Pi_{n}} \inf_{\pi' \in \Pi_{n}} \sum_{i=1}^{S_{n}} \int_{\mathcal{X}_{i}} \mathbb{I} \left\{ (\mathcal{G}\pi)(x) \neq \pi'(x) \right\} \Delta^{\pi, \pi'}(x) \rho(dx)$$

$$= \sup_{\pi \in \Pi_{n}} \sum_{i=1}^{S_{n}} \min_{a \in \mathcal{A}} \int_{\mathcal{X}_{i}} \mathbb{I} \left\{ (\mathcal{G}\pi)(x) \neq a \right\} \Delta^{\pi, a}(x) \rho(dx)$$

$$\leq \sup_{\pi \in \Pi_{n}} \sum_{i=1}^{S_{n}} \min_{a \in \mathcal{A}} \int_{\mathcal{X}_{i}} \Delta^{\pi, a}(x) \rho(dx). \tag{11}$$

If the greedy action does not change in a region  $\mathcal{X}_i$ , i.e.,  $\forall x \in \mathcal{X}_i$ ,  $(\mathcal{G}\pi)(x) = a'$ , for an action  $a' \in \mathcal{A}$ , then the minimizing policy  $\pi'$  must select action a' in  $\mathcal{X}_i$ , and thus, the loss will be zero in  $\mathcal{X}_i$ . Now let assume that the greedy action changes at a state  $y \in \mathcal{X}_i$  and the action  $b_i \in \arg\max_{a \in \mathcal{A}} Q^{\pi}(y, a)$ . In this case, we have

$$\min_{a \in \mathcal{A}} \int_{\mathcal{X}_i} \Delta^{\pi,a}(x) \rho(dx) \le \int_{\mathcal{X}_i} \Delta^{\pi,b_i}(x) \rho(dx) \le \int_{\mathcal{X}_i} \left( \Delta^{\pi,b_i}(y) + 2L \|x - y\| \right) \rho(dx),$$

since the function  $x \mapsto \Delta^{\pi,b_i}(x)$  is 2L-Lipschitz. Now since  $\Delta^{\pi,b_i}(y) = 0$ , we deduce from Equation 11 that

$$d(\Pi_n, \mathcal{G}\Pi_n) \le \sup_{\pi \in \Pi_n} \sum_{i=1}^{S_n} \int_{\mathcal{X}_i} 2L||x - y||\rho(dx) \le \sup_{\pi \in \Pi_n} \sum_{i=1}^{S_n} \int_{\mathcal{X}_i} 2L\beta_n \rho(dx) = 2L\beta_n.$$

The claim follows using the definition of the universal family of policy spaces.

#### 6.2 Algorithmic Approaches

From an algorithmic point of view, the most critical part of the DPI algorithm (Figure 1) is minimizing the empirical error, which in the case of  $|\mathcal{A}| > 2$  is in the following form:

$$\begin{aligned} \min_{\pi \in \Pi} \widehat{\mathcal{L}}_{\pi_k}(\widehat{\rho}; \pi) &= \min_{\pi \in \Pi} \frac{1}{N} \sum_{i=1}^N \left[ \max_{a \in \mathcal{A}} \widehat{Q}^{\pi_k}(x_i, a) - \widehat{Q}^{\pi_k}(x_i, \pi(x_i)) \right] \\ &= \min_{\pi \in \Pi} \sum_{i=1}^N \mathbb{I} \left\{ \arg \max_{a \in \mathcal{A}} \widehat{Q}^{\pi_k}(x_i, a) \neq \pi(x_i) \right\} \left[ \max_{a \in \mathcal{A}} \widehat{Q}^{\pi_k}(x_i, a) - \widehat{Q}^{\pi_k}(x_i, \pi(x_i)) \right]. \end{aligned}$$

Unlike the two-action case, this is a multi-class cost-sensitive (MCCS) classification problem in which any classification mistake is weighted by a cost function that depends on the action

taken by policy  $\pi$ . It is important to note that here the main difference with regression is that the goal is not to have a good approximation of the action-value function over the entire state and action space. The main objective is to have a good enough estimate of the action-value function to find the greedy action in each state. A thorough discussion on the possible approaches to MCCS classification is out of the scope of this paper, and thus, we only mention a few recent methods that could be suitable for our problem. The reduction methods proposed by Beygelzimer et al. (2005, 2009) reduce the MCCS classification problem to a series of weighted binary classification problems (which in turn can be reduced to binary classification as in Zadrozny et al. 2003), whose solutions can be combined to obtain a multi-class classifier. The resulting multi-class classifier is guaranteed to have a performance which is upper-bounded by the performance of each binary classifier used in solving the weighted binary problems. Another common approach to MCCS classification is to use boosting-based methods (e.g., Lozano and Abe 2008; Busa-Fekete and Kégl 2010). A recent regression-based approach has been proposed by Tu and Lin (2010), which reduces the MCCS classification to a one-sided regression problem that can be effectively solved by a variant of SVM. Finally, a theoretical analysis of the risk bound for MCCS classification is derived by Avila Pires et al. (2013), while Mineiro (2010) studies error bounds in the case of a reduction from MCCS to regression.

#### 7. Conclusions

In this paper, we presented a variant of the classification-based approach to approximate policy iteration (API) called direct policy iteration (DPI) and provided its finite-sample performance bounds. To the best of our knowledge, this is the first complete finite-sample analysis for this class of API algorithms. The main difference of DPI with the existing classification-based API algorithms (Lagoudakis and Parr, 2003b; Fern et al., 2004) is in weighting each classification error by its actual regret, i.e., the difference between the actionvalues of the greedy action and the action selected by DPI. Our results extend the only theoretical analysis of a classification-based API algorithm (Fern et al., 2006) by 1) having a performance bound for the full API algorithm instead of being limited to one step policy update, 2) considering any policy space instead of finite class of policies, and 3) deriving a bound which does not depend on the Q-advantage, i.e., the minimum Q-value gap between a greedy and a sub-greedy action over the state space, which can be arbitrarily small in a large class of MDPs. Note that the final bound in (Fern et al., 2006) depends inversely on the Q-advantage. We also analyzed the consistency of DPI and showed that although it is not consistent in general, it is consistent for the class of Lipschitz MDPs. This is similar to the consistency results for fitted value iteration in (Munos and Szepesvári, 2008).

One of the main motivations of this work is to have a better understanding of how the classification-based API methods can be compared with their widely-used regression-based counterparts. It is interesting to note that the bound of Equation 6 shares the same structure as the error bounds for the API algorithm in (Antos et al., 2008) and the fitted value iteration in (Munos and Szepesvári, 2008). The error at each iteration can be decomposed into an approximation error, which depends on the MDP and the richness of the hypothesis space – the inherent greedy error in Equation 6 and the inherent Bellman error in (Antos et al., 2008) and (Munos and Szepesvári, 2008), and an estimation error

which mainly depends on the number of samples and rollouts. The difference between the approximation error of the two approaches depends on how well the hypothesis space fits the MDP at hand. This confirms the intuition that whenever the policies generated by policy iteration are easier to represent and learn than their value functions, a classification-based approach can be preferable to regression-based methods.

Possible directions for future work are:

- The classification problem: As discussed in Section 6.2 the main issue in the implementation of DPI is the solution of the multi-class cost-sensitive classification problem at each iteration. Although some existing algorithms might be applied to this problem, further investigation is needed to identify which one is better suited for DPI. In particular, the main challenge is to solve the classification problem without first solving a regression problem on the cost function which would eliminated the main advantage of classification-based approaches (i.e., no approximation of the action-value function over the whole state-action space).
- Rollout allocation: In DPI, the rollout set is build with states drawn i.i.d. from an arbitrary distribution and the rollouts are performed the same number of times for each action in A. A significant advantage could be obtained by allocating resources (i.e., the rollouts) to regions of the state space and to actions whose action-values are more difficult to estimate. This would result in a more accurate training set for the classification problem and a better approximation of the greedy policy at each iteration. Although some preliminary results in (Dimitrakakis and Lagoudakis, 2008b) and (Gabillon et al., 2010) show encouraging results, a full analysis of what is the best allocation strategy of rollouts over the state-action space is still missing.

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## Appendix A. Proofs

**Proof** [Lemma 3] Although  $\Pi$  is a space of binary policies, standard VC bounds (see e.g., Vapnik, 1998) cannot be directly employed since the loss function  $\ell$  is not a 0-1 loss function. Let  $\mathcal{F}_k$  be the space of the loss functions at iteration k induced by the policies in  $\Pi$ , i.e.,  $\mathcal{F}_k = \{\ell_{\pi_k}(\cdot;\pi) | \pi \in \Pi\}$ . We first introduce the notion of the  $L_1$ -cover number (Györfi et al., 2002, Section 9.2) of a space  $\mathcal{F} = \{f : \mathcal{X} \to [0; B]\}$  of bounded functions on a set of N points  $X_1, \ldots, X_N$ . Given a desired level of accuracy  $\epsilon > 0$ ,  $\bar{\mathcal{F}} \subseteq \mathcal{F}$  is an  $\epsilon$ -covered of  $\mathcal{F}$  if for any function  $f \in \mathcal{F}$  there exists a  $\bar{f} \in \bar{\mathcal{F}}$  such that

$$\left| \frac{1}{N} \sum_{i=1}^{N} f(X_i) - \frac{1}{N} \sum_{i=1}^{N} \bar{f}(X_i) \right| \le \epsilon.$$

The number of functions in  $\bar{\mathcal{F}}$ , denoted by  $\mathcal{N}(\mathcal{F}, \epsilon, X_1^N)$ , is the cover number of  $\mathcal{F}$ . Note that all the functions  $\ell_{\pi_k}(\cdot; \pi) \in \mathcal{F}_k$  are uniformly bounded by  $2Q_{\max}$ . As a result, we can apply the Pollard's inequality (Pollard, 1984, Thm. 24) to the bounded space  $\mathcal{F}_k$  and obtain

$$\mathbb{P}_{\mathcal{D}_k} \left[ \sup_{\ell_{\pi_k} \in \mathcal{F}_k} \left| \frac{1}{N} \sum_{i=1}^N \ell_{\pi_k}(x_i) - \int \ell_{\pi_k}(x) \rho(dx) \right| > \epsilon \right]$$

$$\leq 8\mathbb{E} \left[ \mathcal{N}_1 \left( \frac{\epsilon}{8}, \mathcal{F}_k, X_1^N \right) \right] \exp \left( -\frac{N\epsilon^2}{128(2Q_{\text{max}})^2} \right).$$

Note that at each iteration k, the policy  $\pi_k$  is a random variable because it is the minimizer of the empirical error  $\widehat{\mathcal{L}}_{\pi_{k-1}}(\widehat{\rho};\pi)$ . However,  $\pi_k$  depends only on the previous policies and rollout sets up to  $\mathcal{D}_{k-1}$ , and is completely independent of the samples in  $\mathcal{D}_k$ , thus Pollard's inequality applies conditioned on all the previous iterations. We now show how the covering number of the space  $\mathcal{F}_k$  can be directly related to the VC-dimension of  $\Pi$ . Since  $\mathcal{A}$  only contains two actions, we can rewrite the loss function as  $\ell_{\pi_k}(x;\pi) = \mathbb{I}\left\{(\mathcal{G}\pi_k)(x) \neq \pi(x)\right\} \Delta^{\pi_k}(x)$ , where

$$\Delta^{\pi_k}(x) = \max_{a \in \mathcal{A}} Q^{\pi_k}(x, a) - \min_{a' \in \mathcal{A}} Q^{\pi_k}(x, a')$$

is the gap between the two available actions (i.e., the regret of choosing the wrong action). Let  $\bar{\Pi}$  be an  $\frac{\epsilon}{2Q_{\max}}$ -cover of  $\Pi$  over the states  $\{x_i\}_{i=1}^N$  such that for any policy  $\pi \in \Pi$  there exists a policy  $\bar{\pi} \in \bar{\Pi}$  for which we have

$$\left| \frac{1}{N} \sum_{i=1}^{N} \mathbb{I} \left\{ (\pi(x_i) \neq \bar{\pi}(x_i)) \right\} \right| \leq \frac{\epsilon}{2Q_{\text{max}}}.$$

Then  $\bar{\mathcal{F}}_k = \{\bar{\ell}_{\pi_k}(\cdot) = \ell_{\pi_k}(\cdot; \bar{\pi}) | \bar{\pi} \in \bar{\Pi} \}$  is an  $\epsilon$ -cover of  $\mathcal{F}_k$ . In fact for any  $\ell_{\pi_k} \in \mathcal{F}_k$ , there exist a  $\bar{\ell}_{\pi_k} \in \bar{\mathcal{F}}_k$  such that

$$\frac{1}{N} \sum_{i=1}^{N} \left| \ell_{\pi_{k}}(x_{i}) - \bar{\ell}_{\pi_{k}}(x_{i}) \right| = \frac{1}{N} \sum_{i=1}^{N} \left| \mathbb{I} \left\{ (\mathcal{G}\pi_{k})(x_{i}) \neq \pi(x_{i}) \right\} \Delta^{\pi_{k}}(x_{i}) - \mathbb{I} \left\{ (\mathcal{G}\pi_{k})(x_{i}) \neq \bar{\pi}(x_{i}) \right\} \Delta^{\pi_{k}}(x_{i}) \right| \\
\leq 2Q_{\max} \frac{1}{N} \sum_{i=1}^{N} \left| \mathbb{I} \left\{ (\mathcal{G}\pi_{k})(x_{i}) \neq \pi(x_{i}) \right\} - \mathbb{I} \left\{ (\mathcal{G}\pi_{k})(x_{i}) \neq \bar{\pi}(x_{i}) \right\} \right| \\
= 2Q_{\max} \frac{1}{N} \sum_{i=1}^{N} \mathbb{I} \left\{ (\pi(x_{i}) \neq \bar{\pi}(x_{i})) \right\} \leq 2Q_{\max} \frac{\epsilon}{2Q_{\max}} = \epsilon,$$

where the last inequality follows from the fact that  $\bar{\mathcal{F}}$  is an  $\epsilon$ -cover of  $\Pi$ . We can now relate the covering number of  $\mathcal{F}_k$  to the VC-dimension of  $\Pi$  as

$$\mathcal{N}_1\left(\frac{\epsilon}{8}, \mathcal{F}_k, X_1^N\right) \leq \mathcal{N}_1\left(\frac{\epsilon}{16Q_{\max}}, \Pi, X_1^N\right) \leq S_{\Pi}(N) \leq \left(\frac{eN}{h}\right)^h,$$

where the first inequality follows from the relationship between the cover numbers of  $\mathcal{F}$  and  $\Pi$ , the second inequality bounds the cover number of  $\Pi$  by its growth function  $S_{\Pi}(N)$  (Haussler, 1995), and the last inequality follows from the Sauer's lemma. Since  $\mathcal{L}_{\pi_k}(\widehat{\rho};\pi) = \frac{1}{N} \sum_{i=1}^N \ell_{\pi_k}(x_i;\pi)$  and  $\mathcal{L}_{\pi_k}(\rho;\pi) = \int \ell_{\pi_k}(x;\pi) \rho(dx)$ , the final statement is obtained by inverting the Pollard's bound.

**Proof** [Lemma 4] Similar to the proof of Lemma 3, we rely on the Pollard's inequality to prove the statement. We first introduce a sequence of random events  $\omega_{ij}$  such that for any  $i=1,\ldots,N$  the event  $\omega_{ij}$  is independently drawn from a suitable distribution  $\nu_i$ . As a result, we may rewrite the rollout random variables as  $R_j^{\pi_k}(x_i,\pi(x_i)) = R^{\pi_k}(\omega_{ij};\pi)$  and the statement of the theorem as

$$\mathbb{P}\left[\sup_{\pi\in\Pi}\left|\frac{1}{MN}\sum_{i,j}R^{\pi_k}(\omega_{ij};\pi)-\frac{1}{MN}\sum_{i,j}\mathbb{E}_{\nu_i}\left[R^{\pi_k}(\omega_{ij};\pi)\right]\right|>\epsilon\right]\leq\delta.$$

Let  $\mathcal{H}_k$  be the space of the rollout functions induced by the policies in  $\Pi$  at iteration k, i.e.,  $\mathcal{H}_k = \{R^{\pi_k}(\cdot; \pi) | \pi \in \Pi\}$ . Note that all the functions  $R^{\pi_k}(\cdot; \pi) \in \mathcal{H}_k$  are uniformly bounded by  $(1 - \gamma^H)Q_{\text{max}}$ . By Pollard's inequality (Pollard, 1984), for the bounded space  $\mathcal{H}_k$ , we have<sup>15</sup>

$$\mathbb{P}\left[\sup_{\pi \in \Pi} \left| \frac{1}{MN} \sum_{i,j} R^{\pi_k}(\omega_{ij}; \pi) - \frac{1}{MN} \sum_{i,j} \mathbb{E}_{\nu_i} [R^{\pi_k}(\omega_{ij}; \pi)] \right| > \epsilon \right] \\
\leq 8\mathbb{E}\left[ \mathcal{N}_1 \left( \frac{\epsilon}{8}, \mathcal{H}_k, \omega_1^{MN} \right) \right] \exp\left( -\frac{MN\epsilon^2}{128(1 - \gamma^H)^2 Q_{\max}^2} \right).$$

<sup>15.</sup> Note that since here the samples are independent but not identically distributed, we use a slight variation of the standard Pollard's inequality. We refer the reader to the proof of Pollard's inequality (e.g., Pollard 1984 or Devroye et al. 1996) to see that the standard proof can be easily extended to this case.

We now show how the covering number of the space  $\mathcal{H}_k$  is related to the VC-dimension of  $\Pi$ . Let  $\bar{\Pi}$  be an  $\frac{\epsilon}{2(1-\gamma^H)Q_{\max}}$ -cover of  $\Pi$  using the empirical distance defined at the states  $\{x_i\}_{i=1}^N$ , then  $\bar{\mathcal{H}}_k = \{\bar{R}^{\pi_k}(\cdot) = R^{\pi_k}(\cdot; \bar{\pi}) | \bar{\pi} \in \bar{\Pi} \}$  is an  $\epsilon$ -cover of  $\mathcal{H}_k$ . In fact for any  $R^{\pi_k} \in \mathcal{H}_k$ , there exist a  $\bar{R}^{\pi_k} \in \bar{\mathcal{H}}_k$  such that

$$\frac{1}{MN} \sum_{i,j} |R^{\pi_k}(\omega_{ij}) - \bar{R}^{\pi_k}(\omega_{ij})| = \frac{1}{MN} \sum_{i=1}^N \sum_{j=1}^M |R_j^{\pi_k}(x_i, \pi(x_i)) - R_j^{\pi_k}(x_i, \bar{\pi}(x_i))| 
\leq 2(1 - \gamma^H) Q_{\max} \frac{1}{N} \sum_{i=1}^N \mathbb{I} \{\pi(x_i) \neq \bar{\pi}(x_i)\} \leq 2(1 - \gamma^H) Q_{\max} \frac{\epsilon}{2(1 - \gamma^H) Q_{\max}} = \epsilon.$$

We can now relate the covering number of  $\mathcal{F}_k$  to the VC-dimension of  $\Pi$ 

$$\mathcal{N}_1\left(\frac{\epsilon}{8}, \mathcal{F}_k, \omega_1^{MN}\right) \leq \mathcal{N}_1\left(\frac{\epsilon}{16(1-\gamma^H)Q_{\max}}, \Pi, \omega_1^{MN}\right) \leq S_{\Pi}(MN) \leq \left(\frac{eMN}{h}\right)^h,$$

where  $S_{\Pi}(N)$  is the growth function of  $\Pi$  and the last inequality follows from the Sauer's lemma. The final statement is obtained by inverting the Pollard's bound.

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